

A RESOLUTION ADOPTING A METHODOLOGY FOR THE DEVELOPMENT OF SYSTEM DEVELOPMENT CHARGES FOR THE TRANSPORTATION SYSTEM AND REPEALING RESOLUTION NO. 6726 (A RESOLUTION ADOPTING A METHODOLOGY FOR THE DEVELOPMENT OF SYSTEM DEVELOPMENT CHARGES FOR THE TRANSPORTATION SYSTEM).

WHEREAS, through the previous adoption of ordinances establishing and amending Albany Municipal Code 15.16 regarding system development charges, the Council of the City of Albany has declared its intent to comply with the provisions of Oregon Revised Statutes (ORS) 223.297 through 223.314; and

WHEREAS, the methodology for calculation of system development charges for the transportation system is specifically described in the attached Methodology Report - Transportation System Development Charges; and

WHEREAS, the methodology for calculating residential system development charges is updated to reflect a scaled system; and

WHEREAS, the scaled system is based on the measured impact of residential development on the City of Albany transportation system; and

WHEREAS, the methodology for calculating commercial and industrial system development charges has not changed; and

WHEREAS, the proposed methodology establishes a combined reimbursement and improvement fee and defines a maximum allowable system development charge; and

WHEREAS, a notification of a new methodology was sent to interested parties 90 days prior to the September 28, 2022, adoption hearing, with the methodology available for review 60 days prior as required in ORS 223.304(7)(a).

NOW, THEREFORE, BE IT RESOLVED by the Albany City Council that Resolution No. 6726 is hereby repealed as of the effective date of this resolution; and

BE IT FURTHER RESOLVED that the attached Tranportation System Development Charge methodology is hereby adopted as of the effectilve date of this resolution; and

BE IT FURTHER RESOLVED that the Transportation System Development Charge methodology established by this resolution and the repeal of Resolution No. 6726 shall be effective January 1, 2023.

DATED THIS 28TH DAY OF SEPTEMBER 2022.

City Cler

Mayor

ATTEST:

Methodology Report

Transportation System Development Charges

Prepared For City of Albany

January 2011 With September 2022 Revisions



Introduction

Background

The City of Albany (the City) initiated a process to update system development charges (SDCs) for the transportation system, in conjunction with adoption of the Transportation System Plan (TSP) in February 2010. This report describes the updated SDC methodology and calculations for the City's transportation system. The revised methodology and calculations are consistent with the framework set forth by Oregon SDC legislation (ORS 223.297-316). In Albany, the authority to impose SDCs is contained in Chapter 15.16 of the Albany Municipal Code (AMC).

Oregon SDC Law

Oregon Revised Statutes 223.297-223.316 authorize local governments to assess SDCs for the following types of capital improvements:

- Drainage and flood control (i.e., storm water)
- Water supply, treatment, and distribution
- Wastewater collection, transmission, treatment, and disposal
- Transportation
- Parks and recreation

In addition to specifying the infrastructure systems for which SDCs may be assessed, the SDC legislation provides guidelines on the calculation and modification of SDCs, accounting requirements to track SDC revenues, and the adoption of administrative review procedures. A summary of key provisions is provided below.

SDC Structure

Oregon law allows that an SDC may include a reimbursement fee, an improvement fee, or a combination of the two.

Reimbursement Fee

The reimbursement fee is based on the value of available reserve capacity associated with capital improvements already constructed or under construction. The methodology used to calculate the reimbursement fee must consider the cost of existing facilities, prior contributions by existing users, the value of unused capacity, grants, and other relevant factors. The objective of the reimbursement fee methodology is to require new users to contribute an equitable share of the capital costs of existing facilities. When new users

connect, they pay for their share of the available reserve capacity through the SDC reimbursement fee, and the money received can be used to retire existing debt or to fund other capital needs.

Improvement Fee

The improvement fee is designed to recover all or a portion of the costs of planned capital improvements that add system capacity to serve future customers. Revenues generated through the improvement fees are dedicated to funding capacity-increasing capital improvements or the repayment of debt on such improvements.

Credits

The legislation requires that a credit be provided against the improvement fee for the construction of "qualified public improvements." Qualified public improvements are improvements that are required as a condition of development approval, identified in the system's capital improvement program, and either (1) not located on or contiguous to the property being developed, or (2) located in whole or in part, on or contiguous to, property that is the subject of development approval and required to be built larger or with greater capacity than is necessary for the particular development project to which the improvement fee is related.

Albany's SDC Methodology and Policy Framework

In Albany, development of the transportation SDC methodology was guided by the Albany City Council and community stakeholders through numerous public meetings. The 2010 Transportation System Plan provided the project list used to guide financial and policy decisions during the development of the SDC methodology.

SDC Policies

In order to provide equitable and consistent application of the proposed SDCs, the following statements represent the City's most significant policies relating to the implementation and application of SDC fees to customers in Albany:

- 1. No new development that adds trips to the City transportation system can occur unless the corresponding transportation SDC has been paid or the installment payment method has been applied for and approved.
- 2. To ensure equity, no exception to the payment of the required SDC fees will be allowed for non-profit organizations, low-income development, public facilities, or other customers adding trips to the transportation system.
- 3. An SDC shall apply to the particular lot or tract for which it is issued. Any changes of use which add additional trips to the transportation system shall cause an additional SDC to be paid.
- 4. Because the transportation SDC is closely related to the cost of construction of the capital improvements, the SDC shall be adjusted on the first day of July of each calendar year. The adjustment shall be based upon the Seattle Construction Cost Index published by the Engineering News Record (ENR) by calculating the percentage increase/decrease in

the index for the period since the last adjustment and then applying that percentage to the figures used to calculate the SDC.

• In addition to these policy statements, there may be other policies relating to the implementation of the SDC fees included in the Albany Municipal Code and/or other City rules and regulations.

Overview of Methodology

The recommended SDC methodology is based on a combined reimbursement and improvement structure. This structure, which is shown graphically in Figure 1-1, consists of the following three elements:

- Determine capacity needs
- Develop cost basis
- Develop SDC schedule

Determine Capacity Needs

Existing Demand

Existing Facilities

Develop Cost Basis

Existing Capacity (\$)

Capacity (\$)

For with Demand

New facilities

New facilities

Develop Cost Basis

Existing Capacity (\$)

Growth units

TOTAL SDC

REIMB. FEE

IMPROVEMENT FEE

Develop SDC Schedule

FIGURE 1-1—OVERVIEW OF RECOMMENDED SDC METHODOLOGY

The reimbursement fee is based on the value of available capacity in the system that will serve growth. The improvement fee is based on future capital costs associated with providing growth's additional capacity needs (above what is already available in the system). Together, the reimbursement and improvement fees recover costs equal to growth's capacity needs.

The value of existing system available capacity is added to the cost of future improvements needed for growth to determine the SDC cost basis. The cost basis is then divided by the forecast growth units (trips) to determine the system-wide unit cost of capacity (\$/trip). Finally, the SDCs for individual developments are determined by applying the unit costs to the individual development's estimated capacity requirements (trips per unit of development).

Determine Capacity Needs

Oregon SDC law requires explicit analysis of growth capacity requirements, and demonstration of how those capacity needs will be met through existing and future facilities. This section describes the approach to determining growth capacity needs for different types of improvements.

System-Wide Growth Capacity Requirements

Like most infrastructure systems, roadway systems are designed to accommodate peak rates of use, which typically occur during the weekday afternoon period between the hours of 4 and 6 p.m. (the "PM peak"). Therefore, roadway system capacity is typically measured by trip generation and mobility standards during the PM peak.

The travel demand model used to identify transportation improvement needs in the 2010 Transportation System Plan relied upon weekday PM peak hour trip data. The travel demand model for the City has 20,558 existing trips that travel within or through the Albany Urban Growth Boundary (UGB) area. The existing model includes internal-internal trips, internal-external, external-internal trips, and external-external trips. Each type of trip has two ends, so total existing trip ends are 41,116. Table 2-1 identifies the total number of trip ends for each type of trip under existing conditions and projected 2030 conditions.

Table 2-1 *Model Vehicle Trip Ends and Percent Growth*

	Internal- Internal	Internal- External & External- Internal	External- External	Total Trip Ends	Net of External- External
Existing Trip Ends	15,622	14,156	11,338	41,116	29,778
Projected Trip Ends	22,006	21,258	17,272	60,536	43,264
Growth Trip Ends	6,384	7,102	5,934	19,420	13,486

As shown in Table 2-1, the travel demand model has 60,536 weekday PM peak hour trip ends of which approximately 32 percent (19,420) are growth-related trips. External-external or "through" trips have neither an origin nor a destination in the City; when external-external trips are removed from total trip ends, the net is 13,486 growth trips.

Project Cost Allocations

The system-wide growth in trips will be accommodated by existing roadway reserve capacity, as well as planned future capacity expansion. Capacity expansion comes in the form of both new facilities and expansion of existing facilities (roadways and intersections). A key component of the SDC methodology is allocation of existing facility and planned future facility costs to growth, in proportion to estimated capacity requirements. Table 2-1

presented the system-wide capacity requirements of growth; however, for purposes of determining potential SDC-eligibility, individual projects are analyzed to determine the portion of costs needed for future growth requirements versus existing development deficiencies. The cost allocation approaches that form the basis of this methodology are described below. The SDC statutes require that improvement SDC revenues be spent only on the portion of project costs related to future growth. Therefore, the project cost allocations, establish the maximum potential SDC-eligibility for each project. The City may elect to reduce the resulting SDC by funding few projects, or smaller portion of project costs from SDCs.

Roadway and Intersection Facilities

The roadway and intersection cost allocation basis by project type is summarized in Table 2-2, and described in subsections below.

Table 2-2Summary of Project Cost Allocations

Project Type	SDC-eligible	Basis	
Existing road improvements			
Existing intersection improvements	varies by project	Growth based on share of 2030 trip volume	
Urban upgrades			
Existing facilities with recent improvements			
New roadways or extensions			
New intersection improvements	100%	No existing deficiency; new capacity needed entirely for	
Right of way associated with existing roadway expansion	1.5070	growth	

Future Improvements (Improvement Fee)

For expansion/upgrade of existing facilities (i.e., roadway capacity projects, urban upgrades, and non-development driven intersection improvements), trip generation data by roadway link (from the City's travel demand model) were used to quantify growth's utilization of future roadway and intersection capacity. Growth capacity utilization is estimated based on the growth in trips over the planning period, as a percentage of total future trips for individual roadway links.

For state-owned roadway facilities, the percentage of 'through trips' (external-external trips) are removed to reduce the SDC-eligible share to trips associated with local growth only. For projects where additional right of way is needed to expand roadway capacity exclusively for growth (i.e., existing mobility standards are being met), the right of way costs are allocated 100 percent to new development.

For intersection projects, growth capacity is based on the ratio of future and existing entering vehicle volumes at the intersections, as determined by the City's travel demand model.

New roadways and extensions driven by future development capacity requirements are allocated 100 percent to growth, since the capacity is needed entirely for new development.

Similarly, traffic signals that are not needed to meet existing mobility standards, but are needed once the growth trips are added to the intersection, are assumed to be 100 percent growth-related, since there is no existing deficiency.

Existing Facilities (Reimbursement Fee)

For recently constructed facilities, the travel demand model was used to determine new development's share of the future 2030 traffic volumes on each roadway segment and intersection, similar to the analysis used to determine growth's share of the future project improvements.

Bike and Pedestrian Capacity Analysis

Unlike roadway and intersection projects, trip data for bike and pedestrian improvements is not available. Therefore, growth capacity needs for bike and pedestrian facilities are evaluated based on the planned level of service (LOS) basis. The planned LOS is defined as the quantity of future facilities per 1,000 population served.

The following equation shows the calculation of the planned LOS:

$$\frac{Existing Q + Planned Q}{Future Population Served} = Planned LOS$$

Where:

Q = quantity (miles of bike or pedestrian facilities), and Future Population Served (within the UGB) = 63.820 (1,000's)

The existing and future miles of bike and pedestrian facilities are shown in Table 2-3. As indicated, the total future miles of bikeways are 87, including the 55 miles existing. Existing and future miles of pedestrian facilities are 57 and 95, respectively.

Table 2-3Existing and Future Bike and Pedestrian Facilities

		Existing	Future (Total)	New
Bicycle Facilities	Bike Lanes	55	78	23
	Bike Boulevard	0	6	6
	Sharrows	0	2	2
Bicycle	Facility TOTALS	55	87	32
Pedestrian Facilities	Sidewalks on Arterials and Collectors	46	71	25
	Pedestrian Esplanades	0	2	2
	Multi-Use Path	11	22	11
Pedestria	n Facility TOTALS	57	95	38

Population for existing and 2030 conditions is presented in Table 2-4. Growth during the planning period is estimated to be 16,190.

Table 2-4Population Growth

	Existing	Year 2030	Population Growth
Population	47,630	63,820	16,190

Table 2-5 presents the existing and planned LOS for bike and pedestrian facilities, based on the existing and planned future facilities presented in Table 2-3 divided by the existing and projected 2030 population presented in Table 2-4.

Table 2-5
Existing and Planned LOS (miles per 1,000 population)

	Existing LOS	Planned LOS
Bike	1.15473	1.35786
Pedestrian	1.19672	1.48126

The capacity requirements, or number of facility miles, needed for the existing population and for the growth population are estimated by multiplying the planned (future) LOS for each facility type (from Table 2-5) by the population of each group (from Table 2-4). The need for the existing population is equal to the planned LOS multiplied by the existing population (47,630). Existing users' needs are assumed to be met first by the existing inventory of facilities; any shortfall is assumed to come from planned improvements. The total capacity need required by growth is equal to the product of the planned LOS and the projected increase in population over the planning period (16,190).

Total capacity needs for the existing and growth populations are shown in Table 2-6, based on the LOS and population information shown in Tables 2-5 and 2-4. The additional need for facilities by the existing population is equal to the total inventory needed less the existing inventory (from table 2-3). As Table 2-6 indicates, the total additional need (i.e. current deficit) for bikeways is 10 miles, and for pedestrian paths is 14 miles. These deficits, along with growth's capacity needs will be met through the planned improvements.

Table 2-6Existing and Growth Capacity Needs for Bike and Pedestrian Facilities

	Existing Population Need	Existing Inventory	Existing Need from Improvements	Growth Need
Bike	65	55	10	22
Pedestrian	71	57	14	24

Improvements to the bike and pedestrian systems come from two categories of projects; 1) urban upgrades and 2) bike and pedestrian projects, as shown in Table 2-7. Of the total 32 miles of bikeways, and 38 miles of pedestrian ways added, 20 miles are associated with urban upgrades, and the remaining (12 miles of bike and 18 miles of pedestrian) are associated with new bike and pedestrian projects.

Table 2-7 *Existing and Growth Allocation*

	Additions from Urban Upgrades (miles)	Additions from Bike/Ped Projects (miles)	Total Miles Added (1)	Urban Upgrade Existing Allocation (miles) (2)	Urban Upgrade Growth Allocation (miles) (2)	Bike/ Ped Project Existing Allocation (miles)	Bike/ Ped Project Growth Allocation (miles/%)
Bike	20	12	32	13	7	0	12 (100%)
Pedestrian	20	18	38	13	7	1	17 (94%)

- 1) From Table 2-3
- Based on average of all urban upgrade projects: 65% existing and 35% growth (see Table 3-2 in following section)

The costs of the bike and pedestrian improvements associated with the urban upgrade projects are not itemized separately from the other street improvement costs; therefore, all costs are allocated based on traffic volumes, as described previously. Based on the project list from the adopted TSP, and data from the travel demand model, overall, existing and new development are allocated 65 percent and 35 percent of urban upgrade project costs, respectively. Applying these percentages to the mileage from urban upgrades, results in an allocation of 13 miles for existing and 7 miles for growth.

As indicated in Table 2-6, the existing deficiencies for bike and pedestrian facilities are 10 miles and 14 miles, respectively. For bike improvements, the existing development allocation from urban upgrades (13 miles) is sufficient to address the existing deficiency; therefore, 100 percent of additional bike improvements are allocated to growth. For pedestrian facilities, an existing deficiency of 1 mile remains to be met from the other pedestrian projects. Based on a total of 18 miles of additional pedestrian projects, the maximum growth allocation is 17 miles (94 percent).

Studies

Cost allocations for studies vary based on the type of study. The TSP is allocated in proportion to total future trip generation (growth is 32 percent). Capacity-related projects are allocated 100 percent to growth (e.g., Knox Butte and Santiam studies), and safety and accessibility audits are 0 percent SDC-eligible.

Cost Basis

The cost basis represents the total costs needed to meet the demands of growth through 2030, as determined by the project cost allocation analysis described in Section 2.

Reimbursement Fee

The SDCr is calculated based on the inflated book value of reserve capacity from arterial and collector street improvements built with city funds (exclusive of grants and developer contributions) since 1997. Specific projects included in the reimbursement fee cost basis are shown in Appendix Table 1. As shown in Table 3-1, the total value of the reimbursement projects is \$18.3 million, of which \$5.9 million is allocated to growth, based on the capacity analysis described in Section 2.

Table 3-1 *Reimbursement Fee Cost Basis*

		Growth	1
	Total	\$	%
Roadways	\$14,994,052	\$4,965,607	33%
Intersections	\$2,644,003	\$621,929	24%
Sidewalk Improvements	\$88,829	\$62,180	70%
TSP	\$570,456	\$285,228	50%
Total	\$18,297,340	\$5,934,945	32%

¹Costs are based on the *Engineering News Record* (ENR) Construction Cost Index (Seattle) in February 2010 of 8647

Improvement Fee

Table 3-2 summarizes the improvement fee cost basis. The improvement fee cost basis reflects allocation of individual projects from the SDC project list; detailed information on the SDC project costs and allocations is provided in Appendix Table 2. Project costs include construction costs and right-of-way (ROW) acquisition, and allocation percentages reflect the approaches described in Section 2 for each project type¹.

¹ Section 2 identifies the maximum allocation of pedestrian improvements that are not part of urban upgrades (sidewalks, esplanades, and multiuse path) as 94%; however, the adopted TSP included these projects as 70% funded from SDCs based on the draft TSP analysis; therefore, these projects are assumed to remain at the lower SDC funding.

Table 3-2 Improvement Fee Cost Basis

		Growth	
	Total	\$	%
NEW ROADWAYS & EXTENSIONS	\$57,027,000	\$57,027,000	100%
INTERSECTIONS - DEVELOPMENT DRIVEN	\$9,135,000	\$9,135,000	100%
OTHER INTERSECTION IMPROVEMENTS	\$10,684,000	\$3,198,960	30%
URBAN UPGRADE	\$93,700,000	\$33,190,540	35%
EXISTING ROADWAY CAPACITY IMPROVEMENTS	\$65,506,000	\$30,185,620	46%
BIKE LANES, SHARROWS, BOULEVARDS	\$2,113,000	\$2,113,000	100%
SIDEWALKS, ESPLANADES & MULTI-USE PATHS	\$27,550,000	\$19,285,000	70%
STUDIES & POLICIES	\$880,000	\$562,000	64%
T			
Total	\$266,595,000	\$154,697,120	58%

February 2010 of 8647.

As shown in Table 3-2, the total improvement costs are estimated to be \$267 million, of which, \$155 million (58 percent) is allocated to growth.

SDC Schedule

The transportation SDC for an individual development is based on the total cost per trip (including the reimbursement and improvement fees) and the number of trips attributable to a particular development.

Maximum-Allowable Unit Costs (\$/Trip)

Table 4-1 provides a summary of the SDC cost bases indexed from the February 2010 ENR Construction Cost Index (8,647) to the April 2022 ENR Construction Cost Index (14,493.29).

Table 4-1
Inflation Adjusted SDC Cost Basis

Cost Basis Component	February 2010 (ENR = 8647)	April 2022 (ENR = 14493.29)
Improvement	\$154,697,120	\$259,288,796
Reimbursement	\$5,934,945	\$9,947,598
Total	\$160,632,065	\$269,236,394

Table 4-2 provides a summary of SDCs per trip end. Based on the approaches outlined in Sections 2 and 3, and the inflation-adjusted cost bases shown in Table 4-1, the maximum-allowable cost per trip is equal to \$11,911 19,964, as shown in Table 4-21, and is comprised of the following components:

\$440 \$738 (reimbursement fee) + \$11,471 \$19,227 (improvement fee)

Table 4-1 2 *Maximum Allowable Transportation Unit Costs of Capacity (\$/Trip)*

	Improvement	Reimbursement	Combined
Cost Basis (1) Growth Trip Ends (2)	\$154,697,120 \$259,288,797 13,486	\$5,934,945 \$9,947,598 13,486	-\$160,632,065 \$269,236,394
SDC per Trip End	\$11,471 \$19,227	\$440 \$738	\$11,911 \$19,964

⁽¹⁾ From Table 3-1 and 3-2

Oregon SDC law requires that the methodology demonstrate that the combined SDC charge is not based on providing the same capacity through the reimbursement and improvement fee components. The Albany SDC methodology accomplishes this requirement. Specifically, the methodology determines total growth capacity requirements and the

⁽²⁾ From Table 2-1

portion of capacity to be met through existing system available capacity and future capacity expansion. Furthermore, when calculating the individual reimbursement and improvement unit costs, the cost bases are divided by the *total* projected growth units for the planning period. Therefore, the combined fee represents a weighted average cost of existing and available capacity.

Trip Generation Rates

The standard practice in the transportation industry is to use Institute of Transportation Engineers (ITE) trip generation rates to determine the SDCs for *individual* developments. ITE trip rates by land use are based on studies from around the country, and in the absence of local data, represent the best available source of trip data for specific land uses. Trip rates for common land use types, from the current volume of the ITE manual, are provided in Table 4-23.

Table 4-23 *Trip Rates for Sample Development Types*

ITE Code	Description	Units	ITE PM peak trips
210	1 Single Family (Average)	1 dwelling unit	0.94 1.00
220	1 apartment	1 unit	0.51 0.62
140	Manufacturing	1000 sf	0.74 0.73
710	general office	1000 sf	1.44 1.49
820	shopping center	1000 sf	3.40 3.71
931	quality restaurant	1000 sf	7.80 7.49

Single-Family Residential Tiers by Dwelling Size

Oregon Household Activity Survey (OHAS) data were used to develop a tiered single family residential SDC structure, based on dwelling unit size. Specifically, trip rates were developed for four subcategories of single-family residential development based on a sample of Linn County households from the Oregon Household Activity Survey (OHAS). The OHAS trip data was matched with information on dwelling unit size (finished area in square feet) from the Linn County Assessor's Office to determine adjustment factors for large and small homes.

Unlike ITE PM peak trips, the trip generation information from household survey data include travel generated from household members only and exclude trips made by visitors, including friends, deliveries, and service workers. Because of this difference between trip generation data sources, the rates calculated from household travel surveys are used to create *relative* adjustments to the average single-family residential trip rate from ITE. The resulting trip rate adjustments for each dwelling size category are shown in Table 4-4.

Table 4-4
ITE Trip Adjustments for Single-Family Residential Tiers

Tier	Description (SQ FT)	ITE Adj. Factor
1	<=1000	0.63
2	1000-1250	0.81
3	1250-3000	1.00
4	>3000	1.34

Pass-By Trip Adjustments

Pass-by trip adjustments are applied to the ITE trip rates for certain land use types. Pass-by trips refer to trips that occur when a motorist is already on the roadway, as in the case of a traveler stopping by a fast-food restaurant on the way home from work. In this case, the motorist making a stop while "passing by" is counted as a trip generated by the restaurant, but it does not represent a new trip on the roadway. Such trip adjustments, also referred to as linked trips or trip chaining, differ by land use and are studied and reported by the ITE. Sample pass-by trip adjustments are shown in Table 4-5.

Table 4-3 5
Pass-by Trip Adjustments for Sample Development Types

ITE Code	Description	Pass by Factor
210	1 Single Family	1.00
220	1 apartment	1.00
140	Manufacturing	0.92
710	general office	0.92
820	shopping center	0.50
931	quality restaurant	0.50

Sample SDCs

The transportation SDC for an individual development is based on the cost per trip (including the reimbursement and improvement fees) and the number of trips attributable to a particular development, where the number of development trips is computed as follows:

Number of Development Trips = Trip Generation Rate X Pass-By Adjustment X Development Units

Example SDCs for sample development types are shown in **Tables 4-6A&B** 4-5. The maximum allowable SDC for a single-family dwelling unit is \$11,911 \$19,964, including SDCi of \$11,471 \$19,227 and a SDCr of \$440 \$738.

Table 4-6A 4-4
Sample Single Family SDC based on Maximum-Allowable Unit Costs²

			ITE Adjustments ¹		Cost per Unit			
ITE Code	Description	Units	PM peak trips	Pass by Factor	" "	"R"	Combined	
210	Single Family Tier 1 (<=1000 SQ FT)	1 unit	0.59	1.00	\$11,344	\$435	\$11,799	
210	Single Family Tier 2 (1001-1250 SQ FT)	1 unit	0.76	1.00	\$14,612	\$561	\$15,173	
210	Single Family Tier 3 (1251-3000 SQ FT)	1 unit	0.94	1.00	\$18,073	\$693	\$18,766	
210	Single Family Tier 4 (>3000 SQ FT)	1 unit	1.26	1.00	\$24,225	\$929	\$25,155	

¹ ITE Peak PM Trips rates x Adjustment Factors from Table 4-4.

Table 4-6B
Sample non-single family SDC based on Maximum-Allowable Unit Costs¹

					C	Cost per Unit			
ITE Code	Description	Units	ITE PM peak trips	Pass by Factor	" "	"R"	Combined		
220	apartment	1 unit	0.51 0.62	1.00	\$9,806 \$5,850	\$376 \$224	\$10,182 \$6,074		
140	manufacturing	1000 sf	0.74 0.73	0.92	\$13,089 \$7,809	\$502 \$298	\$13,592 \$8,107		
710	general office	1000 sf	1.44 1.49	0.92	\$25,471 \$15,197	\$977 \$583	\$26,448 \$15,780		
820	shopping center	1000 sf	3.40 3.71	0.50	\$32,685 \$19,501	\$1,254 \$748	\$33,939 \$20,249		
931	quality restaurant	1000 sf	7.80 7.49	0.50	\$74,983 \$44,737	\$2,877 \$1,716	\$77,860 \$44,607		

¹Costs are based on the *Engineering News Record* (ENR) Construction Cost Index (Seattle) in April 2022 of 14,493.29.

²Costs are based on the *Engineering News Record* (ENR) Construction Cost Index (Seattle) in April 2022 of 14,493.29.

Implementation Considerations

Adoption of Reduced Fee Level

The SDCs presented in Section 4, represent the maximum allowable SDCs that the City may charge based on the methodology described in this report, and the SDC Project List. The City may choose to adopt reduced fee levels to balance community interest and objectives.

Impact on Credits for Qualified Public Improvements

As indicated in Section 1, Oregon SDC statutes require that the City provide credits against the improvement fees for construction of "qualified public improvements." If the City adopts an SDC that is below the maximum-allowable, as determined by the methodology and Project List, then the credit need only apply to projects that are funded by the reduced fee level.

SDC Assessment

Exceptional Users

By necessity, an SDC calculation methodology must employ a variety of assumptions about the nature of demands placed by future system users, the costs and timing of growth-related capital improvements, and system capacity use. There are limits to how precise these assumptions may be because of data limitations. For most new developments, the margin of error in predicting system impact is within an acceptable range. However, it is possible that one or a few exceptional prospective users alone may have sufficient impact on future system use and capital improvements to invalidate certain basic assumptions of a particular SDC calculation.

It is recommended that for developments determined during staff review, to exhibit trip characteristics significantly different from those on which the existing rate is based, the City Traffic Engineer will assign a trip rate based on the best available information at the time of actual SDC calculations.

Alternative Trip Generation Calculation

The City's local land use code contains provisions to require a Traffic Impact Analysis (TIA) to be submitted and approved for certain types of developments. Developments that must comply with the TIA requirements are provided with an opportunity to combine that process with a request for an optional alternate trip rate calculation. The data requirements for each process are similar and taking this into account helps facilitate the establishment of data needed for the alternate trip rate calculation earlier in the development planning process.

Annual Inflationary Adjustments

Per the City's current SDC policy, the transportation SDCs should continue to be adjusted based on an inflationary index. The City uses the Engineering News Record Construction Cost index for Seattle as the basis for adjusting all of its SDCs. Costs are based on the Engineering News Record (ENR) Construction Cost Index (Seattle) in February 2010 of 8647 April 2022 of 14,493.29.

Appendix Table 1 - Reimbursement Fee Project List

	Volume		Growth	Cos	its ¹
Facility	Total	Growth	%	Total	Growth
Roadways					
34th Ave: Hwy 99 to Marion	1,582	627	40%	\$2,680,516	\$1,062,37
34th Ave: Marion to Waverly	1,456	588	40%	\$884,577	\$357,23
Clover Ridge Rd: Knox Butte to Summerset	595	356	60%	\$22,998	\$13,76
Elm St: Queen to 24 th	464	103	22%	\$370,957	\$82,34
Geary (10th/17th), 14th (Geary/Clay) & Clay (Santiam/14th)	3,413	486	14%	\$831,198	\$118,36
Grand Prairie: Waverly to I-5	1,220	603	49%	\$153,378	\$75,80
Hill St: 9th to Queen	849	132	16%	\$1,434,791	\$223,07
Marion: 13th to 24th	557	258	46%	\$1,431,601	\$663,11
Marion: 24th to 34th	388	93	24%	\$922,109	\$221,02
Marion: 34th to Railroad	322	203	63%	\$288,102	\$181,63
N. Albany Rd: Hickory to Hwy 20	1,068	49	5%	\$1,258,259	\$57,72
Pacific and 9th: Geary to Jackson	4,789	1149	24%	\$249,557	\$59,87
Queen: Marion to Main	1,254	309	25%	\$885,260	\$218,13
Salem Rd: Chicago to Albany Ave	936	69	7%	\$451,320	\$33,27
Salem: Lake to city limits	734	54	7%	\$1,087,715	\$80,02
Santiam: Cleveland to Main	1,737	1260	73%	\$1,098,882	\$797,11
Waverly: Grand Prairie to 36th Ave	2,103	840	40%	\$369,819	\$147,71
Timber St: Hwy 20 to Three Lakes			100%	\$408,704	\$408,70
Timber/Knox Butte Property Acquisition			100%	\$164,308	\$164,30
TSP			50%	\$570,456	\$285,22
Sidewalk Improvements			70%	\$88,829	\$62,18
COMPLETED INTERSECTION PROJECTS				***************************************	
Intersection 14th & Clay	1,393	188	13%	\$130,402	\$17,59
Intersection Goldfish Farm Rd & Hwy 20	2,106	951	45%	\$136,245	\$61,52
				\$109,440	\$55,84
Intersection: 99E / Hwy 20 / 9th (underpass)	2,025	325	16%	\$278,533	\$44,70
Intersection: Killdeer & Hwy 99	3,575	1190	33%	\$223,974	\$74,55
Intersection: N. Albany Rd roundabout	1,146	226	20%	\$1,036,098	\$204,32
Intersection: N. Albany Rd & Hickory	1,217	52	4%	\$205,029	\$8,76
Intersection: N. Albany Rd & W. Thornton Lake Dr		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	29%	\$524,282	\$154,61
				\$18,297,340	\$5,934,94
Reimbursement SDC Cost Basis					\$5,934,94

¹Costs are based on the *Engineering News Record* (ENR) Construction Cost Index (Seattle) in February 2010 of 8647.

Appendix Table 2 Improvement Fee Project List

1	2	3	4	5	6
Project #	Project	TSP Priority	Growth Percentage	Total Project Cost (2010 \$)	TSDCi Eligible
B1	14th Avenue	short	100%	\$2,000	\$2,000
B2	Waverly Drive	short	100%	\$5,000	\$5,000
В3	Hill Street	long/dev	100%	\$743,000	\$743,000
B4	24th Avenue	short	100%	\$5,000	\$5,000
B5	Jackson Street	short	100%	\$674,000	\$674,000
В6	Center Street	short	100%	\$6,000	\$6,000
B7	US 20, North Albany	long/dev	100%	\$31,000	\$31,000
B8	1st Avenue	long/dev	100%	\$43,000	\$43,000
В9	2nd Avenue	long/dev	100%	\$43,000	\$43,000
B10	Madison Street/7th Avenue	long/dev	100%	\$40,000	\$40,000
B11	7th Avenue	long/dev	100%	\$95,000	\$95,000
B12	Takena	long/dev	100%	\$53,000	\$53,000
B13	Liberty/Lakewood	long/dev	100%	\$76,000	\$76,000
B14	12th Avenue (West)	mid	100%	\$32,000	\$32,000
B15	Bain Street	long/dev	100%	\$49,000	\$49,000
B16	South Shore Drive	long/dev	100%	\$33,000	\$33,000
B17	Shortridge Street	long/dev	100%	\$27,000	\$27,000
B18	24th Avenue	long/dev	100%	\$44,000	\$44,000
B19	38th Avenue and 39th Avenue	mid	100%	\$106,000	\$106,000
B20	Lyon Street	short	100%	\$2,000	\$2,000
B21	Ellsworth Street	short	100%	\$4,000	\$4,000
11	Main Street/Salem Avenue/3rd Avenue	short	100%	\$1,088,000	\$1,088,000
. 12	Main Street/Santiam Avenue/4th Avenue	short	69%	\$255,000	\$175,950
13	14th Avenue/Heritage Mall Access	short	100%	\$41,000	\$41,000
14	14th Avenue/Clay Street	short	100%	\$10,000	\$10,000
15	Waverly Avenue/14th Avenue	short	100%	\$41,000	\$41,000
16	Waverly Avenue/Queen Avenue	long/dev	100%	\$72,000	\$72,000
17	Waverly Avenue/Grand Prairie	long/dev	100%	\$175,000	\$175,000
18	US 20/North Albany Road	short	13%	\$40,000	\$5,200
19	US 20/Springhill Drive	short	23%	\$14,000	\$3,220
110	Knox Butte/Century Drive	short	0%	\$345,000	\$0
111	34th Avenue/Marion Street	mid	100%	\$345,000	\$345,000
112	US 20 (Lyon Street)/2nd Avenue	mid	16%	\$23,000	\$3,680
113	US 20/Clay Street	mid	20%	\$185,000	\$37,000
114	OR 99E/34th Avenue	long/dev	32%	\$192,000	\$61,440
115	34th Avenue/Hill Street	long/dev	100%	\$350,000	\$350,000
116	Ellingson Road/Columbus Street	long/dev	100%	\$500,000	\$500,000
117	Waverly Avenue/14th Avenue	long/dev	100%	\$77,000	\$77,000
118	Queen Avenue/Geary Street	long/dev	100%	\$1,901,000	\$1,901,000
119	Waverly Avenue/34th Avenue	long/dev	100%	\$42,000	\$42,000
120	US 20 (Ellsworth Street)/1st Avenue	mid	22%	\$18,000	\$3,960
121	US 20 (Lyon Street)/1st Avenue	mid	23%	\$80,000	\$18,400
122	US 20 (Lyon Street)/1st Avenue	mid	23%	\$10,000	\$2,300
123	US 20 (Ellsworth Street)/2nd Avenue	mid	23%	\$17,000	\$3,910
124	OR 99E/Waverly Avenue	long/dev	27%	\$959,000	\$258,930
125	US 20/Waverly Drive	long/dev	29%	\$853,000	\$247,370

1	2	3	4	5	6
Project #	Project	TSP Priority	Growth Percentage	Total Project Cost (2010 \$)	TSDCi Eligible
126	US 20/Waverly Drive	long/dev	29%	\$240,000	\$69,600
127	OR 99E/Queen Avenue	long/dev	26%	\$894,000	\$232,440
128	OR 99E/34th Avenue	long/dev	32%	\$456,000	\$145,920
129	OR 99E/Killdeer Avenue	long/dev	28%	\$3,207,000	\$897,960
130	US 20/Timber Street	long/dev	44%	\$571,000	\$251,240
I31	US 20/Timber Street	long/dev	44%	\$619,000	\$272,360
133	Knox Butte/New North/South Collector	long/dev	100%	\$525,000	\$525,000
134	Springhill Dr./Hickory St.	long/dev	100%	\$345,000	\$345,000
135	Gibson Hill Rd/Crocker Ln	mid	100%	\$410,000	\$410,000
136	Timber St Extension/18th Ave/Spicer Dr ROW	short	100%	\$650,000	\$650,000
136	Timber Str. Extension/18th Ave/Spicer Dr	long/dev	100%	\$863,000	\$863,000
137	OR 99E / 29th Ave	long/dev	28%	\$106,000	\$29,680
138	Salem Avenue/Geary Street	long/dev	28%	\$845,000	\$236,600
139	OR 99E/Lyon Street	long/dev	16%	\$205,000	\$32,800
140	OR 99E/53rd Avenue	long/dev	38%	\$550,000	\$209,000
141	Ellingson Road / Lochner Road	long/dev	100%	\$500,000	\$500,000
142	53rd Avenue Extension / Industrial Property Access	long/dev	100%	\$500,000	\$500,000
143	Clover Ridge Road / Knox Butte	long/dev	100%	\$350,000	\$350,000
144	Goldfish Farm Road / Knox Butte	long/dev	100%	\$350,000	\$350,000
L1	53rd Avenue Extension	long/dev	54%	\$18,600,000	
L2	Waverly Drive	long/dev	36%	\$1,394,000	\$501,840
 L3	Washington/Calapooia/1st/2nd	short	42%	\$100,000	\$42,000
L4	Timber Street Extension ROW	short	100%	\$966,000	\$966,000
L4	Timber Street Extension	long/dev	100%	\$2,708,000	\$2,708,000
 L5	Main Street - 7th Avenue - Hill Street	mid	64%	\$1,292,000	\$826,880
L6	North Albany Road	mid	29%	\$5,847,000	\$1,695,630
L6	North Albany Road ROW	short	100%	\$19,000	\$19,000
L9	Queen Avenue	long/dev	12%	\$0	\$0
L10	New North Albany Connector Funding is for 15% construction west of Crocker (\$145/If) and 40% construction east of Crocker	long/dev	100%	\$5,818,000	\$5,818,000
L11	Spicer Drive Extension (West of Timber St.)	long/dev	100%	\$982,000	\$982,000
L12	Spicer Drive Extension (East of Timber St.)	long/dev	100%	\$1,666,000	\$1,666,000
L13	Goldfish Farm Road Extension	long/dev	100%	\$1,013,000	\$1,013,000
L14	Dogwood Avenue Extension	long/dev	100%	\$3,294,000	\$3,294,000
L15	New North/South Collector – LID Knox Butte to Somerset	short	100%	\$2,548,000	\$2,548,000
L15	New North/South Collector – Knox Butte to US 20 (Santiam)	long/dev	100%	\$3,662,000	\$3,662,000
L16	New East/West Collector	long/dev	100%	\$3,723,000	\$3,723,000
L17	Expo Parkway Extension (south of Dunlap)	long/dev	100%	\$996,000	\$996,000
L18	Timber St Extension to Somerset Avenue	long/dev	100%	\$1,720,000	\$1,720,000
L19A	Somerset Avenue Extension - LID	short	100%	\$383,000	\$383,000
L19B	Somerset Avenue Extension – wetlands to Charlotte	long/dev	100%	\$566,000	\$566,000
L19C	Somerset Avenue Extension – Timber Ridge Road to NE +/- 950 feet	long/dev	100%	\$625,000	\$625,000
L20	Santa Maria Avenue Extension	long/dev	100%	\$1,872,000	\$1,872,000
L21	Knox Butte Road Widening ROW	short	100%	\$1,478,000	\$1,478,000

1	2	3	4	5	6
Project #	Project	TSP Priority	Growth Percentage	Total Project Cost (2010 \$)	TSDCi Eligible
L21	Knox Butte Road Widening	long/dev	60%	\$3,169,000	\$1,901,400
L22	Knox Butte Road Widening ROW	short	100%	\$31,000	\$31,000
L22	Knox Butte Road Widening	long/dev	56%	\$825,000	\$462,000
L23A	Knox Butte Road Widening – from Goldfish Farm Road 970 feet to the east	long/dev	52%	\$717,000	\$372,840
L23B	Knox Butte Road Widening – from Timber Ridge Street 730 feet to the west Funding is 25% of street improvement + 50% of pedestrian bridge	long/dev	52%	\$659,000	\$342,680
L24A	Knox Butte Road Widening – from Timber Ridge Street 1,120 feet to the east	long/dev	47%	\$896,000	\$421,120
L24B	Knox Butte Road Widening – from UGB 8,495 feet to the west	long/dev	47%	\$6,792,000	\$3,192,240
L25	Dunlap Avenue Extension	long/dev	100%	\$1,045,000	\$1,045,000
L26	Springhill Road Widening	long/dev	61%	\$3,406,000	\$2,077,660
L27	US 20 Widening	long/dev	18%	\$8,351,000	\$1,503,180
L28	Ellingson Road Extension	long/dev	61%	\$5,740,000	\$3,501,400
L30	Oak Street	short	100%	\$2,130,000	\$2,130,000
L31	Fescue Street to Three Lakes Road Connector	long/dev	100%	\$886,000	\$886,000
L32	Fescue Street Extension	long/dev	100%	\$3,054,000	\$3,054,000
L33	Three Lakes Road Realignment ROW	short	59%	\$750,000	\$442,500
L33	Three Lakes Road Realignment	long/dev	59%	\$1,868,000	\$1,102,120
L34	Looney Lane Extension	long/dev	100%	\$914,000	\$914,000
L35	Albany Avenue Widening	long/dev	26%	\$1,177,000	\$306,020
L36	W Thornton Lk Dr, N Albany Rd & N Alb Middle School	long/dev	11%	\$565,000	\$62,150
L37	Springhill Drive	long/dev	18%	\$4,158,000	\$748,440
L38	Scenic Drive	long/dev	10%	\$6,842,000	\$684,200
L39	Century Drive	long/dev	52%	\$3,199,000	\$1,663,480
L40	Gibson Hill Road	long/dev	6%	\$3,816,000	\$228,960
L41	Skyline Drive	long/dev	0%	\$1,523,000	\$0
L42A	Crocker Lane North (LID)	short	30%	\$1,721,000	\$516,300
L42B	Crocker Lane South – from Gibson Hill Road north to L42A Funding is 15% of Pheasant Run frontage	long/dev	30%	\$2,808,000	\$842,400
L43	Valley View Drive	long/dev	40%	\$3,695,000	\$1,478,000
L44	West Thornton Lake Drive	long/dev	11%	\$6,097,000	\$670,670
L45	Allen Lane	long/dev	56%	\$2,689,000	\$1,505,840
L46	Columbus Street	long/dev	49%	\$4,549,000	\$2,229,010
L47	Grand Prairie Road	long/dev	53%	\$2,260,000	\$1,197,800
L48	Spicer Drive	long/dev	32%	\$868,000	\$277,760
L49	Scravel Hill Road	long/dev	21%	\$9,699,000	\$2,036,790
L50	Quarry Road	long/dev	21%	\$3,493,000	\$733,530
L51	Spicer Road	long/dev	54%	\$676,000	\$365,040
L52A	Goldfish Farm Road – from Dogwood Avenue south 1,365 feet Funding is right-of-way only	long/dev	82%	\$1,645,500	\$1,349,310
L52B	Goldfish Farm Road – from Highway 20 north 2,320 feet	long/dev	82%	\$2,798,500	\$2,294,770
L53	Ellingson Road Funding is for 24ft of right-of-way (3 to 5 lanes) at \$6/s.f. and 25% construction	long/dev	49%	\$5,847,000	\$2,865,030

11	2	3	4	5	6
Project #	Project	TSP Priority	Growth Percentage	Total Project Cost (2010 \$)	TSDCi Eligible
L54-a	Lochner Road - North	short	44%	\$3,722,000	\$1,637,680
L54-b	Lochner Road - South	long/dev	44%	\$4,548,000	\$2,001,120
L55	Three Lakes Road ROW	short	42%	\$287,000	\$120,540
L55	Three Lakes Road	long/dev	42%	\$4,569,000	\$1,918,980
L56	US 20 - East of I-5	long/dev	44%	\$2,068,000	\$909,920
L57	Santa Maria Avenue	long/dev	91%	\$694,000	\$631,540
L58	Oak Street	short	65%	\$2,187,000	\$1,421,550
L59	Water Avenue	short	50%	\$4,070,000	\$2,035,000
L60	US 20 Superelevation and Widening	long/dev	22%	\$3,122,000	\$686,840
L61	Three Lakes Road	long/dev	0%	\$1,879,000	\$0
L62	Oak Creek Parkway Funding is for 25% construction west of Columbus	long/dev	100%	\$16,456,000	\$16,456,000
M1	Queen/Geary Periwinkle Path	short	70%	\$46,000	\$32,200
М2-а	Oak Creek Loop Trail (south of Oak Creek)	long/dev	70%	\$2,680,000	\$1,876,000
M2-b	Oak Creek Loop Trail (north of Oak Creek)	long/dev	70%	\$1,787,000	\$1,250,900
M2-c	Oak Creek Crossing Trails	long/dev	70%	\$838,000	\$586,600
М3	West Timber-Linn Trail	mid	70%	\$161,000	\$112,700
M4	South Waterfront Trail	mid	70%	\$76,000	\$53,200
M5	Albany-Corvallis Multiuse Path	mid	70%	\$1,477,000	\$1,033,900
M6	Albany-Corvallis Multiuse Path	long/dev	70%	\$761,000	\$532,700
M7	East Timber-Linn Trail	long/dev	70%	\$277,000	\$193,900
M8	Bain Street/Waverly Lake Trail	long/dev	70%	\$153,000	\$107,100
М9	Lebanon Trail	long/dev	70%	\$581,000	\$406,700
M10	Periwinkle Trail Extension	long/dev	70%	\$1,528,000	\$1,069,600
M11	East Albany Willamette River Bridge	long/dev	70%	\$7,657,000	\$5,359,900
M12	99E/Oak Creek	long/dev	70%	\$129,000	\$90,300
M13	US 20/99E Undercrossing	long/dev	70%	\$1,500,000	\$1,050,000
P1	Springhill Drive	mid	70%	\$542,000	\$379,400
P2	99E/24th Avenue	long/dev	70%	\$129,000	\$90,300
P3	Oregon 99E: Burkhart to Waverly	long/dev	70%	\$129,000	\$90,300
P4	Ferry Street	long/dev	70%	\$725,000	\$507,500
P5	Columbus Street	long/dev	70%	\$277,000	\$193,900
P6	Geary Street	long/dev	70%	\$791,000	\$553,700
P7	Airport Road	long/dev	70%	\$485,000	\$339,500
P8	Killdeer Street	long/dev	70%	\$174,000	\$121,800
P9	Waverly Drive	long/dev	70%	\$88,000	\$61,600
P10	Albany-Santiam Canal Pedestrian Esplanade	long/dev	70%	\$1,232,000	\$862,400
P11	Thurston Street Canal Pedestrian Esplanade	long/dev	70%	\$1,863,000	\$1,304,100
P12	Gibson Hill Road	short	70%	\$1,034,000	\$723,800
S1	ADA Accessibility Audit	short	0%	\$25,000	\$0
S2.	Hwy 20 Corridor & Downtown Refinement Plan	short	100%	\$250,000	\$250,000
S3	Safety Audit	short	0%	\$30,000	\$0
S4	OR 99E Speed Study	short	0%	\$0	\$0
S5	Downtown STA	short	0%	\$0	\$0
S6	Albany TSP MPO Update	mid	32%	\$350,000	\$112,000
S7	Major Corridors	long/dev	0%	\$0	\$112,000
S8	Wayfinding	long/dev	0%	\$25,000	\$0
S8	Interstate 5 / OR 99E / Knox Butte	long/dev	100%	\$100,000	\$100,000

1	2	3	4	5	6
Project #	Project	TSP Priority	Growth Percentage	Total Project Cost (2010 \$)	TSDCi Eligible
S10	Interstate 5 / US 20 (Santiam)	long/dev	100%	\$100,000	\$100,000
T1	ADA Accessibility Projects	mid	70%	\$430,000	\$301,000
TOTAL	S			\$267 M	\$155 M

¹Costs are based on the *Engineering News Record* (ENR) Construction Cost Index (Seattle) in February 2010 of 8647.